



County Medical Services Program Overview & Federal Implications

January 14, 2026 | Mendocino County Board of Supervisors Health Summit

CMSP
GOVERNING BOARD

INTRODUCTIONS



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Executive Director



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CMSP BACKGROUND



1982: California law eliminated Medi-Cal eligibility for medically indigent adults, who became a county responsibility under WIC Section 17000
1983: CMSP established as a state program administered by the California Department of Health Services <ul style="list-style-type: none"> • A “pooled risk” health benefit program • 39 eligible counties with populations of 300,000 or less • 35 participating counties
1991: Health Realignment establishes funding allocations for CMSP Counties and CMSP Program
1995: CMSP Governing Board established as a local public agency with overall program and fiscal responsibility for CMSP (WIC Section 16809)
2014: Affordable Care Act (ACA) takes effect <ul style="list-style-type: none"> • Health Realignment allocations to CMSP counties and CMSP program significantly reduced (AB 85) • Significant decrease to CMSP membership • Path to Health, Connect to Care and additional grant programs launched
2019: Health Realignment allocation to CMSP Program redirected entirely to the State (Senate Bill 1371)

3

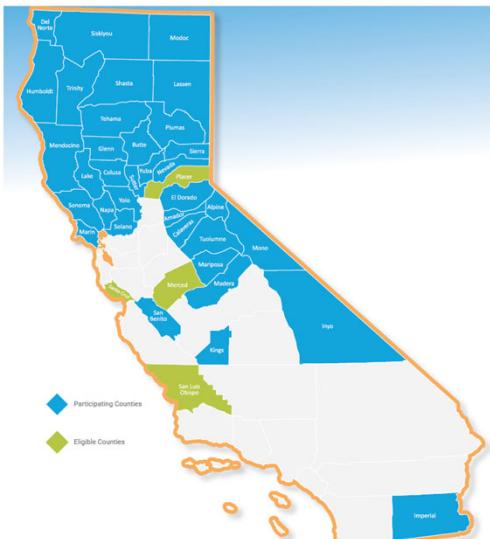
WIC CODE SECTION 17000 & CMSP



California Welfare and Institutions Code (WIC) Section 17000 enacted in 1937
Established each county's duty to relieve and support the indigent poor and serves as the legal foundation for county indigent care obligations as the “provider of last resort”
Limits county responsibility to those “legally resident therein”, which does not include undocumented persons
While counties have broad discretion in setting standards, they must provide “medically necessary care” that is “sufficient to remedy substantial pain and infection”
County obligation does not apply to mental health care
CMSP participation supports counties in meeting their Section 17000 obligations but does not relieve them of these responsibilities

4

CMSP - SERVING 35 COUNTIES IN CALIFORNIA



Participating Counties:

Alpine Modoc
 Amador Mono
 Butte Napa
 Calaveras Nevada
 Colusa Plumas
 Del Norte San Benito
 El Dorado Shasta
 Glenn Sierra
 Humboldt Siskiyou
 Imperial Solano
 Inyo Sonoma
 Kings Sutter
 Lake Tehama
 Lassen Trinity
 Madera Tuolumne
 Marin Yolo
 Mariposa Yuba
 Mendocino

Eligible Counties:

Merced
 Placer
 San Luis Obispo
 Santa Cruz

5

CMSP GOVERNING BOARD



John Vasquez
(Chair)
 Supervisor
 Solano County

Jennifer Vasquez
(Vice Chair)
 Director
 Yuba County Health & Human Services

Ed Valenzuela
 Supervisor
 Siskiyou County

Mike Ziegenmeyer
 Supervisor
 Sutter County

Scott De Moss
 County Administrative Officer
 Glenn County

Elishia Hayes
 County Administrative Officer
 Humboldt County

Derek Johnson
 County Executive
 Marin County

Elizabeth Kelly
 Director
 Colusa County Health & Human Services

Deborah Martinez
 Director
 Madera County Social Services

Jennifer Yasumoto
 Director
 Napa County Health and Human Services

Brent Houser
 California Health & Human Services Agency (ex-officio)

6

ADMINISTRATION OF CMSP



CMSP Administrative Office

- Provides staff support to the Governing Board
- Oversees policy, budget, program administration, grants, contracts
- Based in Sacramento

Beneficiary Eligibility & Enrollment

- Program-wide eligibility rules for CMSP and Connect to Care (CTC)
- Contract with California DHCS for CMSP enrollment through county social services departments (CalsAWS & MEDS)
- Contract with RedMane for Connect to Care and CMSP enrollment through participating health centers (mCase)

Medical & Pharmacy Benefits

- Program-wide covered benefits for CMSP and Connect to Care (CTC)
- Contract with Advanced Medical Management (AMM) for medical and dental benefit administration (claims, authorization, provider network)
- Contract with MediImpact Health Systems for pharmacy benefit administration (claims, authorization, provider network)
- Provider agreements between CMSP and healthcare providers. Contracted providers in Mendocino County include Anderson Valley Health Center, Adventist Health (Ukiah Valley & Howard Memorial), Consolidated Tribal Health Project, Long Valley Health Center, Mendocino Coast Clinics, and Mendocino Community Health Clinics

7

CMSP GRANTS IN MENDOCINO COUNTY



Building the Healthcare Workforce (BHW): \$736,000

Mendocino Community Health Clinic Inc. (MCHC) has been awarded a BHW Initiative grant to grow the healthcare workforce in Mendocino and Lake counties. MCHC will achieve its goal by expanding its current student & resident rotation program, incentivizing providers and staff to precept for students & residents, recruiting providers eligible to work under a H-1B visa, and hosting and attending provider recruitment events.

Building the Healthcare Workforce (BHW): \$450,000

Mendocino County Office of Education (MCOE) has been awarded a BHW Initiative grant to expand its training program offerings for Certified Nursing Assistants, Registered Dental Assistants, and Medical Assistants. Project activities will include renovation of the Medical Assistants skills lab at the MCOE River Campus, training completion for 48 Registered Dental Assistants, and training completion for 180 Certified Nursing Assistants.

Healthcare Educational Loan Repayment Programs: \$356,000

CMSP funds two Healthcare Workforce programs that attract and retain qualified healthcare providers in CMSP counties – the Allied Healthcare Loan Repayment Program, and the CMSP Loan Repayment Program. Each of these programs provides educational debt relief in exchange for service at a CMSP provider location. Award amounts range from \$16,000 - \$50,000. To date, there have been 11 awards in Mendocino County.

8

CMSP BENEFIT PROGRAMS PRE-ACA & CURRENT



	PRE-ACA	CURRENT
Age Limit	21 - 64	21 - 64
Income Limit	200% FPL or less	138% - 300% FPL <138% FPL with certain deductions
Asset Limit	\$2,000 individual, \$3,000 couple	\$20,000 individual, \$30,000 couple No asset test <138% FPL
How to Enroll	County Social Services Depts	CMSP & CTC: Participating Health Centers CMSP: County Social Services Depts
Enrollment Term	Full Scope: 3 months Restricted Scope: 2 months	Up to 6 months
Share of Cost (SOC)	Under 67% FPL, no SOC Above 67% - 200% FPL, monthly SOC No reduction in SOC amount	Under 138% FPL, no SOC Above 138% - 300% FPL, monthly SOC 75% reduction in SOC amount
Citizenship Requirement	Full Scope: Verified citizen & resident of a CMSP county Restricted Scope: Undocumented & resident of a CMSP county	No citizen requirement, must be a CMSP county resident
Benefit Summary <small>certain limitations apply</small>	Full Scope: ER, urgent care, hospital, dental, vision & pharmacy services. Chiropractic & outpatient behavioral health excluded. Restricted Scope: Emergency services only.	CMSP & CTC: No-cost primary health care & basic prescriptions with \$5 copay CMSP: ER, urgent care, hospital, dental, vision, chiropractic, & behavioral health services with monthly SOC (if applicable)

9

CMSP REVENUES



Revenue	FY 2010-11 Program Budget	FY 2023-24 Program Budget
County Realignment	\$89,068,961	\$0
CMSP Realignment	\$131,197,567	\$0
County Participation Fees	\$5,243,731	\$0
Other	\$3,745,789	\$10,029,954
Total Revenue	\$229,256,048	\$10,029,954

	FY 2010-11	FY 2023-24
Total Enrollment	61,913	6,760

County risk allocation revenue per county participation agreement as determined by the Governing Board

10

COUNTY PARTICIPATION FEES



COUNTY	AMOUNT	COUNTY	AMOUNT
Alpine	\$661	Imperial	\$249,786
Amador	\$17,107	Inyo	\$18,950
Butte	\$459,610	Kings	\$195,053
Calaveras	\$30,401	Lake	\$150,278
Colusa	\$28,997	Lassen	\$17,206
Del Norte	\$39,424	Madera	\$151,434
El Dorado	\$233,492	Marin	\$576,233
Glenn	\$33,989	Mariposa	\$5,649
Humboldt	\$430,851	Mendocino	\$247,578

* County-specific dollar amounts set forth in California WIC Section 16809.3

11

COUNTY PARTICIPATION FEES *continued*



COUNTY	AMOUNT	COUNTY	AMOUNT
Modoc	\$9,688	Solano	\$809,548
Mono	\$25,469	Sonoma	\$718,947
Napa	\$142,767	Sutter	\$188,781
Nevada	\$42,051	Tehama	\$79,950
Plumas	\$23,796	Trinity	\$8,319
San Benito	\$37,018	Tuolumne	\$34,947
Shasta	\$294,369	Yuba	\$101,907
Sierra	\$6,183	Yolo	\$532,510
Siskiyou	\$48,956	TOTAL	\$5,991,905

* County-specific dollar amounts set forth in California WIC Section 16809.3

12

CMSP EXPENDITURES

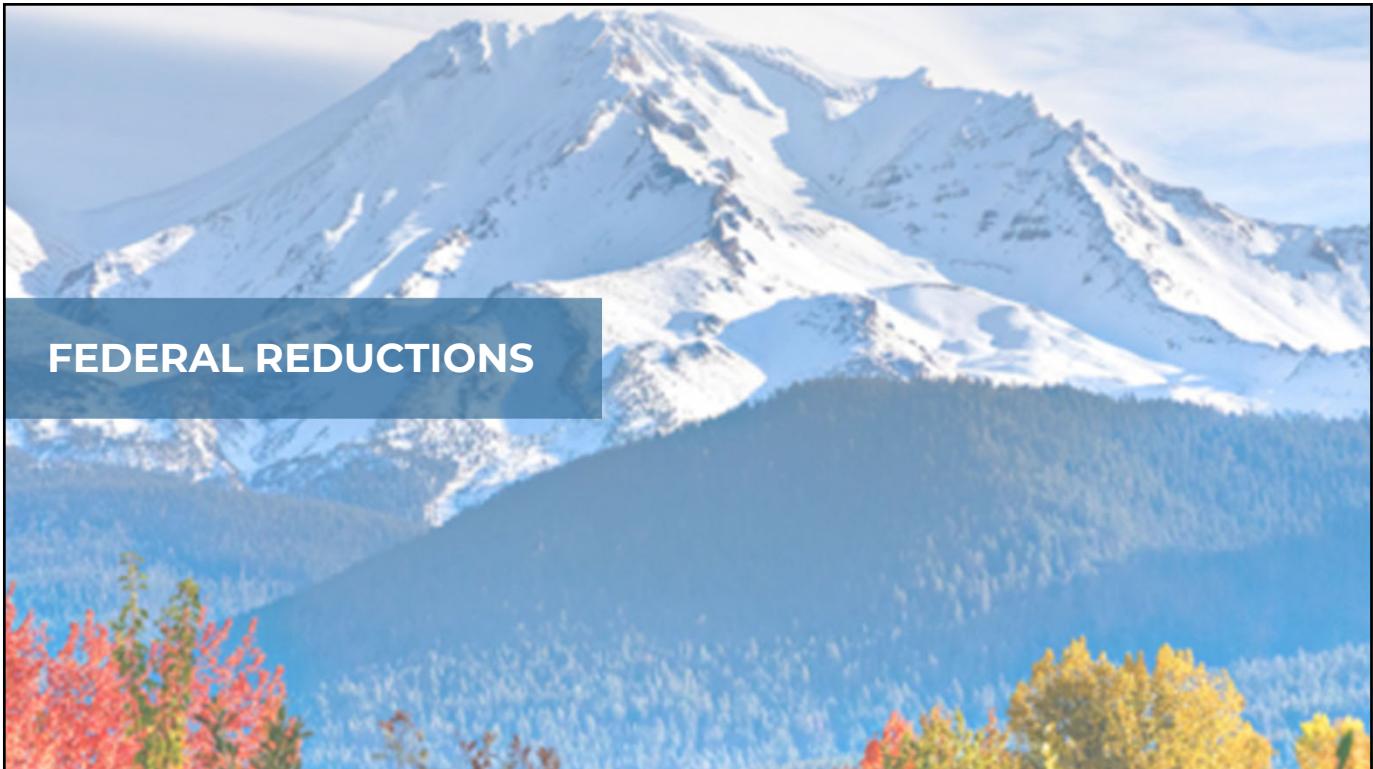


Expenditure	FY 2010-11 Program Budget	FY 2023-24 Program Budget
Medical & Pharmacy	\$294,203,939	\$5,438,992
County Eligibility Administration	\$14,788,908	\$120,215
Grant Programs	\$616,847	\$12,579,730
Other	\$3,100,965	\$3,440,538
Total Expenditures	\$312,710,659	\$21,579,475

	FY 2010-11	FY 2023-24
Total Enrollment	61,913	6,760

13

FEDERAL REDUCTIONS



FEDERAL MEDI-CAL & COVERED CA REDUCTIONS



COVERED CALIFORNIA SUBSIDY LOSSES

Effective: 2025-26

Potential Impact: **20,854 Persons**¹

MEDI-CAL WORK REQUIREMENTS

Effective: 2026-27

Potential Impact: **75,013 Persons**^{2,3}

MEDI-CAL RESTRICTIONS ON LAWFULLY PRESENT IMMIGRANTS

Effective: 2026-27

Potential Impact: **18,840 Persons**⁴

COVERED CALIFORNIA RESTRICTIONS ON LAWFULLY PRESENT IMMIGRANTS

Effective: 2026-27

Potential Impact: **10,362 Persons**⁴

\$800-\$850 MILLION
ESTIMATED ANNUAL HEALTHCARE EXPENDITURES⁵

- 1 Assumes a 15% drop rate for subsidized enrollees with incomes under 400% of the FPL
- 2 Estimate based on 30% of Medi-Cal members affected by the work requirement seeking healthcare
- 3 Estimate does not include possible federal exemption for counties with a high unemployment rate
- 4 Estimate assumes 9.42% of statewide estimate (CMSP counties percentage of total California population)
- 5 Does not include projected cost for benefit and eligibility administration

As of December 1, 2025

15

**CMSP PROGRAMMATIC
CHANGES SINCE ACA FOR
BOARD CONSIDERATION**



BUDGET



Date	Summary
7/2014	Board approved waiving CMSP county participation fees of \$5.9 million per year
7/2014	Board approved provider and hospital rate increases
7/2018	Board allocated annual funds for marketing and media expenses
12/2020	Board launched the Connect to Care benefit program
7/2025	Board launched CMSP in mCase

ELIGIBILITY



Date	Summary
5/2016	Board approved increasing the upper income limit for CMSP from 200% FPL to 300% FPL
5/2016	Board approved increasing the asset limit for CMSP applicants with incomes above 138% FPL to 300% FPL from \$2,000 individual / \$3,000 couple to \$20,000 individual / \$30,000 couple
5/2016	Board approved removing asset limit for CMSP applicants with incomes up to 138% FPL
5/2016	Board approved 75% reduction to the monthly SOC amount for CMSP members with incomes above 138% FPL to 300% FPL
5/2016	Board approved removing monthly Share of Cost (SOC) amount for CMSP applicants with incomes up to 138% FPL
5/2016	Board approved increasing the retroactive coverage period from 10-days to 1 month
5/2016	Board approved increasing CMSP enrollment terms from a minimum of 2-months to 6-months
10/2023	Board approved removing the requirement for CMSP applicants to apply for Covered California

BENEFITS



Date	Summary
9/2018	Board approved coverage for selected primary care and pharmacy services without CMSP members having to meet monthly SOC amount
7/2021	Board approved coverage under CMSP for chiropractic services
7/2021	Board approved coverage under CMSP for additional benefits including outpatient substance use disorder treatment services and mental health services
7/2023	Board approved coverage under CMSP for additional benefits including vision, audiology, and dental services
7/2023	Board increased coverage for undocumented immigrants from emergency services only to full-scope coverage

GRANTS, SCHOLARSHIPS & LOAN REPAYMENTS



Date	Summary
10/2019	Board approved \$50 million for Local Indigent Care Needs Grants and Technical Assistance (\$46.9 million committed)
12/2022	Board approved \$10 million for Healthcare Infrastructure Development Matching Grants (\$2.5 million committed)
12/2024	Board approved \$14 million for Building the Healthcare Workforce Grants (\$2.9 million committed)
12/2024	Board approved \$7.1 million for continuation of the Loan Repayment Program (\$2.3 million committed)
1/2025	Board approved \$2.98 million for Scholarships (\$1 million committed)

POLICY CONSIDERATIONS



In anticipation of substantial caseload growth and no new revenue, the Governing Board will need to make policy decisions in early 2026 to provide necessary time for planning and implementation:

CMSP eligibility reduction options:

- Reinstate upper income limit of 200% FPL or less
- Reinstate asset limit of \$2,000/individual & \$3,000/couple (over and under 138% FPL)
- Reinstate full share of cost (SOC) amounts starting @ 67% FPL
- Reinstate shorter enrollment terms (minimum of 2 months)
- Reinstate requirement for applicants to apply for Covered California during open enrollment

CMSP benefit coverage reduction options:

- Reinstate limited scope (emergency services only) coverage for undocumented residents
- Eliminate or reduce benefit expansions:
 - Primary care and pharmacy services without SOC
 - Audiology, vision, and dental services
 - Chiropractic services
 - Outpatient substance abuse and mental health service

21

POLICY CONSIDERATIONS (continued)



CMSP grants, scholarships, & loan repayment considerations:

- \$10 M Healthcare Infrastructure Development Matching Grants (\$7.5 M uncommitted)
- \$14 M Building the Healthcare Workforce Grants (\$11.1 M uncommitted)
- \$7.1 M Health Provider Loan Repayment Program (\$4.8 M uncommitted)
- \$2.98 M for Scholarships (\$1.98 M uncommitted)

CMSP budget items considerations:

- County participation fees
- Health realignment revenue allocation trigger
- Marketing / media expenditures
- Freezing future provider rate increases

22

QUESTIONS



cmspcounties.org



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